# Clean Air Act Background

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#### **Topics Presented:**

- What is a State Implementation Plan
- Clean Air Act of 1977 (PSD/Visibility)
- EPA 1980 Visibility Rules
- Developments during the 1980's
- Clean Air Act of 1990 (Regional Haze)

### What is a SIP?

- State Implementation Plan for Clean Air Act. Required under CAA Section 110.
- Describes plans and strategies state will use to attain and maintain National Ambient Air Quality Standards
- SIPs refer to state rules and regulations and other enforceable measures

### SIP vs. SIP Revision

- SIP revisions are submitted after the initial SIP.
- SIP revisions focus on a particular issue (e.g., an ozone non-attainment area)
- CAA defines public rule making process
- State does rulemaking / submits to EPA
- EPA processes Federal Register (FR) proposal, accept comments, approve)

### SIP Federal Enforceability

- After approval SIP provisions are federally enforceable (state fails to act)
- EPA must propose/implement a Federal Implementation Plan (FIP) if state fails to submit SIP as required under CAA
- Under a FIP, EPA has sole jurisdiction for the air quality issue in effected state

### Clean Air Act (CAA) of 1977

- Established program to prevent significant deterioration of air quality (review of controls for new sources)
- Established program for visibility protection for the mandatory class I Federal areas (larger national parks and wilderness)

#### CAA 1977 Section 169A

- Established Visibility Protection Program (40USC7491)
- Set National Goal: Remedy any existing and prevent any future impairment of visibility from man-made emissions in mandatory class I Federal areas (no deadline to achieve goal)
- Best Available Retrofit Technology

#### CAA 1977 Section 169A (Cont)

- SIPs must include provisions to make Reasonable Progress (RP) toward the national goal.
- For RP, states must consider the:
  - Costs of compliance
  - Time necessary for compliance
  - Energy & non-air quality env. Impacts, and,
  - Remaining useful life of affected sources

#### CAA 1977 Section 169A (Cont)

- Best Available Retrofit Technology
   (BART) emission limits required for major stationary sources if:
  - It causes attributable visibility impairment
  - It is less than 15 years old on 8/7/77
  - It is one of 27 specific source types, and,
  - It is a source with a potential to emit more than
    250 tons per day of any pollutant

#### CAA 1977 Section 169A (Cont)

- BART is a source emission limit. It must be implemented within 5 years after set.
- With BART, states must consider the:
  - Costs of compliance
  - Energy & non-air quality env. impacts
  - Remaining useful life of source
  - Existing pollution controls in place, and,
  - Degree of visibility improvement of controls

# Comparison: RP vs BART

Mandatory 169A Criteria	RP	BART
Costs of compliance	Yes	Yes
Time necessary for compliance	Yes	No
Energy & non air qual. impacts	Yes	Yes
Remaining useful life of source	Yes	Yes
Existing pollution controls	No	Yes
Degree of visibility improvement	No	Yes

## EPA 1980 Visibility Rules

- Established requirements for states with mandatory class I Federal areas (45 FR 80089, Dec. 2, 1980)
- Few states submitted SIPs (Utah did)
- EPA issued a FIP for all other states and took jurisdiction away from states for visibility protection

### EPA 1980 Visibility Rules (Cont)

- Requirements in 40 CFR 51.300-307
  - 300: Purpose and applicability
  - 301: Definitions
  - 302: Implementation control strategies
  - 303: Exemptions from control (BART)
  - 304: Identification of integral vistas
  - 305: Monitoring
  - 306: Long-term strategy
  - 307: New source review

### Developments in the 1980's

- Source attribution studies for a few large utility sources (e.g. Navajo)
- Note: No BART emission limits have ever been finalized. Controls under consent decrees, etc., have been installed or planned
- Utah made some progress to address "regional haze" in 1980's (Bangerter)

#### CAA 1990 Section 169B

- Congress Established Regional Haze Program (42USC7492)
  - Gave EPA Authority to establish visibility transport commissions
  - Gave EPA Authority to promulgate 169A regulations to address regional haze
  - Required EPA to establish a visibility transport commission for the Grand Canyon National Park

#### CAA 1990 Section 169B (Cont.)

- Defined duties of Transport Commission
  - Assess Scientific/Technical Data/Studies
  - Within Four Years, issue a report to EPA on what actions, if any, are needed
  - Must address whether clean-air corridors exist,
    and if so, whether non-attainment new source
    review (emission offsets, etc.) are needed in the
    clean-air corridor

#### CAA 1990 Section 169B (Cont.)

- Required EPA to propose regulations to address regional haze within 18 months after receiving a report from a visibility transport commission.
- Required states/tribes to develop SIP/TIP revisions to address regional haze requirements within 12 months after EPA regulations finalized.

